AMENDED IN ASSEMBLY SEPTEMBER 8, 2011
AMENDED IN ASSEMBLY SEPTEMBER 2, 2011
AMENDED IN ASSEMBLY AUGUST 30, 2011
AMENDED IN ASSEMBLY JULY 6, 2011
AMENDED IN ASSEMBLY JUNE 23, 2011
AMENDED IN SENATE MAY 11, 2011
AMENDED IN SENATE MAY 3, 2011
AMENDED IN SENATE APRIL 25, 2011

SENATE BILL

No. 618

Introduced by Senator Wolk

(Principal coauthor: Assembly Member V. Manuel Pérez) (Coauthors: Assembly Members Alejo and Galgiani)

February 18, 2011

An act to amend Sections 2805, 2835, 3511, 4700, 5050, and 5515 of the Fish and Game Code, to add Section 51255.1 to, and to add Chapter 6.9 (commencing with Section 51190) to Part 1 of Division 1 of Title 5 of, the Government Code, to add and repeal Section 21080.43 of the Public Resources Code, and to amend Section 402.1 of the Revenue and Taxation Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

SB 618, as amended, Wolk. Local government: solar-use easement. (1) Existing law, the Williamson Act, authorizes a city or county to enter into 10-year contracts with owners of land devoted to agricultural use, whereby the owners agree to continue using the property for that

 $SB 618 \qquad \qquad -2-$

purpose, and the city or county agrees to value the land accordingly for purposes of property taxation. Existing law authorizes the parties to a Williamson Act contract to mutually agree to rescind a contract under the act in order to simultaneously enter into an open-space easement for a certain period of years.

This bill would authorize the parties to a Williamson Act contract, after approval by the Department of Conservation, in consultation with the Department of Food and Agriculture, to mutually agree to rescind the contract in order to simultaneously enter into a solar-use easement that would require that the land be used for solar photovoltaic facilities for a term no less than 20 years, except as specified. The bill would require the city or county to charge the property owner a rescission fee based upon the fair market value of the property at the time of the rescission, as specified. This bill would require a city or county to include certain, and authorizes a city or county to include other, restrictions, conditions, or covenants in the deed or instrument granting a solar-use easement. This bill would provide that a solar-use easement would be automatically renewed annually, unless either party filed a notice of nonrenewal. This bill would provide that a solar-use easement may only be extinguished on all or a portion of the parcel by nonrenewal, termination, or by returning the land to its previous contract under the Williamson Act. This bill would require that if the landowner extinguishes the contract either by filing a notice of nonrenewal or by terminating the solar-use easement, the landowner shall restore the property to the conditions that existed before the easement by the time the easement terminates. This bill would authorize a landowner to terminate a solar-use easement by complying with certain procedures, and paying a termination fee based upon the termination value of the property, as determined by the county assessor. This bill would provide that specified parties may bring an action to enforce the easement if it is violated.

(2) Existing law requires the county assessor to consider, when valuing real property for property taxation purposes, the effect of any enforceable restrictions to which the use of the land may be subjected. Under existing law these restrictions include, but are not limited to, zoning, recorded contracts with governmental agencies, and various other restrictions imposed by governments.

This bill would also require the county assessor to consider, when valuing real property for property taxation purposes, solar-use easements. By changing the manner in which county assessors assess

3 SB 618

property for property taxation purposes, this bill would impose a state-mandated local program.

(3) Existing law applies the California Environmental Quality Act to discretionary projects proposed to be carried out or approved by public agencies, including, but not limited to, the enactment and amendment of zoning ordinances, the issuance of zoning variances, the issuance of conditional use permits, and the approval of tentative subdivision maps unless the project is specifically exempt from the act.

This bill would, until January 1, 2018, exempt from the act the development of photovoltaic solar energy systems on specified lands, including, specified abandoned surface mining operations, lands with active, idle, abandoned, or closed oil wells, solid waste landfills, sites listed on the National Priorities List, as specified, Hazardous substance release sites identified by the Department of Toxic Substances Control, specified rights-of-way owned by the Department of Transportation, land designated as an airspace hazard, as specified, Land with a zoning designation for industrial use that has been mechanically disturbed at least 5 years prior to the project application, as specified, and agricultural lands that the Department of Conservation determines are exempt based upon specified characteristics of the land.

(4)

(3) The Natural Community Conservation Planning Act defines "covered species" for purposes of the act to mean those species, both listed and nonlisted pursuant to the California Endangered Species Act conserved and managed under an approved natural community conservation plan and that may be authorized for take. The act further authorizes the department to, prior to approval of a conservation plan, authorize by permit the taking of any covered species whose conservation and management is provided for in a natural community conservation plan approved by the department.

This bill would revise the definition of "covered species" to include fully protected species, as specified, and would make conforming changes. The bill would also include specified fully protected species in the species authorized to be taken prior to the approval of a conservation plan.

(5)

(4) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

SB 618 —4—

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature hereby finds and declares all of 2 the following:

- (a) The California Land Conservation Act of 1965 that has become known nationwide as the Williamson Act is critical to the welfare of the people of our state and nation.
- (b) The Williamson Act provides a statutory framework for local implementation of California's most effective farm and ranch land preservation program, protecting over 16.5 million acres or nearly one-third of all privately owned land in California.
- (c) The long-term conservation of agricultural and open-space land ensures that a steady supply of high-quality, low-cost fresh foods is available to urban residents, provides open-space uses that benefit the public seeking escape from the closeness of urban society, protects watersheds and vast areas of wildlife habitat, and conserves world-class agricultural soils.
- (d) On April 12, 2011, Governor Brown signed legislation that requires one-third of the state's electricity to come from renewable sources by December 31, 2020.
- (e) In establishing the 33 percent California Renewables Portfolio Standard Program (RPS program), there will be many important benefits to California, including new investment in green technologies in the state, job creation, improvements in local air quality, energy independence, and a reduction in greenhouse gas emissions.
- (f) Utility scale photovoltaic electrical energy production is crucial to achieving and hopefully exceeding California's RPS program goals.
- (g) Encouraging utility scale photovoltaic energy facilities on marginally productive or physically impaired land by providing expedited termination of Williamson Act contracts, without penalty, will protect the many statewide benefits of the program

5 SB 618

while providing significant economic incentives for new solar power development.

- (h) In enacting Section—3 9 of this act, it is the intent of the Legislature to provide an additional method for terminating a Williamson Act contract, in addition to those methods already authorized by statute, for the purpose of encouraging the development of utility scale solar photovoltaic facilities on marginally productive or physically impaired farmland. It is not intended to be the exclusive method of contract termination, nor of Williamson Act compliance for solar facilities, but merely another option that is consistent with the constitutional limitations of Section 8 of Article XIII of the California Constitution.
- (i) In enacting Section 10 of this act, it is the intent of the Legislature to simplify and expedite the development of photovoltaic solar energy systems on lands that have marginal economic, agricultural and biological habitat value in a manner that ensures the protection of biological habitat and agricultural uses.
- SEC. 2. Section 2805 of the Fish and Game Code is amended to read:
- 2805. The definitions in this section govern the construction of this chapter:
- (a) "Adaptive management" means to use the results of new information gathered through the monitoring program of the plan and from other sources to adjust management strategies and practices to assist in providing for the conservation of covered species.
- (b) "Candidate species" has the same meaning as defined in Section 2068.
- (c) "Changed circumstances" are reasonably foreseeable circumstances that could affect a covered species or geographic area covered by the plan.
- (d) "Conserve," "conserving," and "conservation" mean to use, and the use of, methods and procedures within the plan area that are necessary to bring any covered species to the point at which the measures provided pursuant to Chapter 1.5 (commencing with Section 2050) are not necessary, and for covered species that are not listed pursuant to Chapter 1.5 (commencing with Section 2050), to maintain or enhance the condition of a species so that listing

SB 618 -6-

pursuant to Chapter 1.5 (commencing with Section 2050) will not
 become necessary.
 (e) "Covered species" means those species, both listed pursuant

- (e) "Covered species" means those species, both listed pursuant to Chapter 1.5 (commencing with Section 2050) and nonlisted, conserved and managed under an approved natural community conservation plan and that may be authorized for take. Notwithstanding Sections 3511, 4700, 5050, or 5515, fully protected species may be covered species pursuant to this subdivision, and taking of fully protected species may be authorized pursuant to Section 2835 for any fully protected species conserved and managed as a covered species under an approved natural community conservation plan.
- (f) "Department assurance" means the department's commitment pursuant to subdivision (f) of Section 2820.
- (g) "Monitoring program" means a program within an approved natural community conservation plan that provides periodic evaluations of monitoring results to assess the adequacy of the mitigation and conservation strategies or activities and to provide information to direct the adaptive management program. The monitoring program shall, to the extent practicable, also be used to meet the monitoring requirements of Section 21081.6 of the Public Resources Code. A monitoring program includes all of the following:
- (1) Surveys to determine the status of biological resources addressed by the plan, including covered species.
 - (2) Periodic accountings and assessment of authorized take.
 - (3) Progress reports on all of the following matters:
- (A) Establishment of habitat reserves or other measures that provide equivalent conservation of covered species and providing funding where applicable.
- (B) Compliance with the plan and the implementation agreement by the wildlife agencies, local governments, and landowners who have responsibilities under the plan.
- (C) Measurements to determine if mitigation and conservation measures are being implemented roughly proportional in time and extent to the impact on habitat or covered species authorized under the plan.
- (D) Evaluation of the effectiveness of the plan in meeting the conservation objectives of the plan.

7 SB 618

(E) Maps of land use changes in the plan area that may affect habitat values or covered species.

(4) A schedule for conducting monitoring activities.

- (h) "Natural community conservation plan" or "plan" means the plan prepared pursuant to a planning agreement entered into in accordance with Section 2810. The plan shall identify and provide for those measures necessary to conserve and manage natural biological diversity within the plan area while allowing compatible and appropriate economic development, growth, and other human uses.
 - (i) "Person" has the same meaning as defined in Section 711.2.
- (j) (1) "Plan participant," prior to approval of a natural community conservation plan and execution of an implementation agreement, means a signatory to the planning agreement.
- (2) Upon approval of a natural community conservation plan and execution of an implementation agreement, "plan participant" means the permittees and any local agency that is a signatory to the implementing agreement.
- (k) "Unforeseen circumstances" means changes affecting one or more species, habitat, natural community, or the geographic area covered by a conservation plan that could not reasonably have been anticipated at the time of plan development, and that result in a substantial adverse change in the status of one or more covered species.
 - (*l*) "Wildlife" has the same meaning as defined in Section 711.2.
- (m) "Wildlife agencies" means the department and one or both of the following:
 - (1) United States Fish and Wildlife Service.
 - (2) National Marine Fisheries Service.
- SEC. 3. Section 2835 of the Fish and Game Code is amended to read:
- 2835. At the time of plan approval, the department may authorize by permit the taking of any covered species, including species designated as fully protected species pursuant to Sections 3511, 4700, 5050, or 5515, whose conservation and management is provided for in a natural community conservation plan approved by the department.
- 38 SEC. 4. Section 3511 of the Fish and Game Code is amended 39 to read:

SB 618 —8—

1 3511. (a) (1) Except as provided in Section 2081.7 or 2835, 2 fully protected birds or parts thereof may not be taken or possessed 3 at any time. No provision of this code or any other law shall be 4 construed to authorize the issuance of permits or licenses to take 5 any fully protected bird, and no permits or licenses heretofore issued shall have any force or effect for that purpose. However, 6 7 the department may authorize the taking of those species for necessary scientific research, including efforts to recover fully protected, threatened, or endangered species, and may authorize 10 the live capture and relocation of those species pursuant to a permit for the protection of livestock. Prior to authorizing the take of any 11 12 of those species, the department shall make an effort to notify all 13 affected and interested parties to solicit information and comments 14 on the proposed authorization. The notification shall be published 15 in the California Regulatory Notice Register and be made available to each person who has notified the department, in writing, of his 16 17 or her interest in fully protected species and who has provided an 18 e-mail address, if available, or postal address to the department. 19 Affected and interested parties shall have 30 days after notification 20 is published in the California Regulatory Notice Register to provide 21 any relevant information and comments on the proposed 22 authorization. 23

- (2) As used in this subdivision, "scientific research" does not include any actions taken as part of specified mitigation for a project, as defined in Section 21065 of the Public Resources Code.
- (3) Legally imported fully protected birds or parts thereof may be possessed under a permit issued by the department.
 - (b) The following are fully protected birds:
- 29 (1) American peregrine falcon (Falco peregrinus anatum).
 - (2) Brown pelican.
- 31 (3) California black rail (Laterallus jamaicensis coturniculus).
- 32 (4) California clapper rail (Rallus longirostris obsoletus).
- 33 (5) California condor (Gymnogyps californianus).
- 34 (6) California least tern (Sterna albifrons browni).
- 35 (7) Golden eagle.

24

25

26

27

28

- 36 (8) Greater sandhill crane (Grus canadensis tabida).
- 37 (9) Light-footed clapper rail (Rallus longirostris levipes).
- 38 (10) Southern bald eagle (Haliaeetus leucocephalus leucocephalus).
- 40 (11) Trumpeter swan (Cygnus buccinator).

-9- SB 618

(12) White-tailed kite (Elanus leucurus).

1

2

3

4

26

2728

29

30

31

32

33

34

35

36

38

(13) Yuma clapper rail (Rallus longirostris yumanensis).

SEC. 5. Section 4700 of the Fish and Game Code is amended to read:

- 5 4700. (a) (1) Except as provided in Section 2081.7 or 2835, 6 fully protected mammals or parts thereof may not be taken or 7 possessed at any time. No provision of this code or any other law 8 shall be construed to authorize the issuance of permits or licenses to take any fully protected mammal, and no permits or licenses 10 heretofore issued shall have any force or effect for that purpose. 11 However, the department may authorize the taking of those species 12 for necessary scientific research, including efforts to recover fully 13 protected, threatened, or endangered species. Prior to authorizing 14 the take of any of those species, the department shall make an 15 effort to notify all affected and interested parties to solicit 16 information and comments on the proposed authorization. The 17 notification shall be published in the California Regulatory Notice 18 Register and be made available to each person who has notified 19 the department, in writing, of his or her interest in fully protected species and who has provided an e-mail address, if available, or 20 21 postal address to the department. Affected and interested parties 22 shall have 30 days after notification is published in the California 23 Regulatory Notice Register to provide any relevant information 24 and comments on the proposed authorization. 25
 - (2) As used in this subdivision, "scientific research" does not include any actions taken as part of specified mitigation for a project, as defined in Section 21065 of the Public Resources Code.
 - (3) Legally imported fully protected mammals or parts thereof may be possessed under a permit issued by the department.
 - (b) The following are fully protected mammals:
 - (1) Morro Bay kangaroo rat (Dipodomys heermanni morroensis).
 - (2) Bighorn sheep (Ovis canadensis), except Nelson bighorn sheep (subspecies Ovis canadensis nelsoni) as provided by subdivision (b) of Section 4902.
 - (3) Northern elephant seal (Mirounga angustirostris).
 - (4) Guadalupe fur seal (Arctocephalus townsendi).
- 37 (5) Ring-tailed cat (genus Bassariscus).
 - (6) Pacific right whale (Eubalaena sieboldi).
- 39 (7) Salt-marsh harvest mouse (Reithrodontomys raviventris).
- 40 (8) Southern sea otter (Enhydra lutris nereis).

SB 618 — 10 —

(9) Wolverine (Gulo luscus).

1

25

26

27

28 29

30

31

33

SEC. 6. Section 5050 of the Fish and Game Code is amended to read:

4 5050. (a) (1) Except as provided in Section 2081.7 or 2835, 5 fully protected reptiles and amphibians or parts thereof may not be taken or possessed at any time. No provision of this code or any other law shall be construed to authorize the issuance of permits or licenses to take any fully protected reptile or amphibian, and no permits or licenses heretofore issued shall have any force or effect for that purpose. However, the department may authorize 10 the taking of those species for necessary scientific research, 11 including efforts to recover fully protected, threatened, or 12 13 endangered species. Prior to authorizing the take of any of those species, the department shall make an effort to notify all affected 14 15 and interested parties to solicit information and comments on the proposed authorization. The notification shall be published in the 16 17 California Regulatory Notice Register and be made available to each person who has notified the department, in writing, of his or 18 19 her interest in fully protected species and who has provided an 20 e-mail address, if available, or postal address to the department. 21 Affected and interested parties shall have 30 days after notification 22 is published in the California Regulatory Notice Register to provide any relevant information and comments on the proposed 23 24 authorization.

- (2) As used in this subdivision, "scientific research" does not include any actions taken as part of specified mitigation for a project, as defined in Section 21065 of the Public Resources Code.
- (3) Legally imported fully protected reptiles or amphibians or parts thereof may be possessed under a permit issued by the department.
 - (b) The following are fully protected reptiles and amphibians:
- 32 (1) Blunt-nosed leopard lizard (Crotaphytus wislizenii silus).
 - (2) San Francisco garter snake (Thamnophis sirtalis tetrataenia).
- 34 (3) Santa Cruz long-toed salamander (Ambystoma 35 macrodactylum croceum).
- 36 (4) Limestone salamander (Hydromantes brunus).
- 37 (5) Black toad (Bufo boreas exsul).
- 38 SEC. 7. Section 5515 of the Fish and Game Code is amended to read:

-11- SB 618

1 5515. (a) (1) Except as provided in Section 2081.7 or 2835, 2 fully protected fish or parts thereof may not be taken or possessed 3 at any time. No provision of this code or any other law shall be 4 construed to authorize the issuance of permits or licenses to take 5 any fully protected fish, and no permits or licenses heretofore 6 issued shall have any force or effect for that purpose. However, 7 the department may authorize the taking of those species for 8 necessary scientific research, including efforts to recover fully protected, threatened, or endangered species. Prior to authorizing 10 the take of any of those species, the department shall make an 11 effort to notify all affected and interested parties to solicit 12 information and comments on the proposed authorization. The 13 notification shall be published in the California Regulatory Notice 14 Register and be made available to each person who has notified 15 the department, in writing, of his or her interest in fully protected 16 species and who has provided an e-mail address, if available, or 17 postal address to the department. Affected and interested parties 18 shall have 30 days after notification is published in the California 19 Regulatory Notice Register to provide any relevant information 20 and comments on the proposed authorization. 21

- (2) As used in this subdivision, "scientific research" does not include any actions taken as part of specified mitigation for a project, as defined in Section 21065 of the Public Resources Code.
- (3) Legally imported fully protected fish or parts thereof may be possessed under a permit issued by the department.
 - (b) The following are fully protected fish:
- (1) Colorado River squawfish (Ptychocheilus lucius).
- 28 (2) Thicktail chub (Gila crassicauda).
- 29 (3) Mohave chub (Gila mohavensis).

22

23

24

25

26

27

- (4) Lost River sucker (Catostomus luxatus).
- 31 (5) Modoc sucker (Catostomus microps).
- (5) Woodoe stacker (Catostomas interops).
- 32 (6) Shortnose sucker (Chasmistes brevirostris).
- 33 (7) Humpback sucker (Xyrauchen texanus).
- 34 (8) Owens River pupfish (Cyprinoden radiosus).
- (9) Unarmored threespine stickleback (Gasterosteus aculeatuswilliamsoni).
- 37 (10) Rough sculpin (Cottus asperrimus).
- 38 SEC. 8. Chapter 6.9 (commencing with Section 51190) is added
- 39 to Part 1 of Division 1 of Title 5 of the Government Code, to read:

-12

CHAPTER 6.9. SOLAR-USE EASEMENT

1 2 3

Article 1. Definitions

4 5

6

7

8

10

11

12 13

14

15

16 17

18 19

20

21

22

23

24

25

26 27

28

29

30

31

- 51190. As used in this chapter, the following terms have the following meanings:
 - (a) "City" means any city or city and county.
- (b) "Landowner" includes a lessee or trustee, if the expiration of the lease or trust occurs at a time later than the expiration of the restriction of the use of the land to photovoltaic solar facilities or any extension of the restriction.
- (c) "Solar-use easement" means any right or interest acquired by a county, or city in perpetuity, for a term of years, or annually self-renewing as provided in Section 51191.2, in a parcel or parcels determined by the Department of Conservation pursuant to Section 51191 to be eligible, where the deed or other instrument granting the right or interest imposes restrictions that, through limitation of future use, will effectively restrict the use of the land to photovoltaic solar facilities for the purpose of providing for the collection and distribution of solar energy for the generation of electricity, and any other incidental or subordinate agricultural, open-space uses, or other alternative renewable energy facilities. A solar-use easement shall not permit any land located in the easement to be used for any other use allowed in commercial, industrial, or residential zones. A solar-use easement shall contain a covenant with the county, or city running with the land, either in perpetuity or for a term of years, that the landowner shall not construct or permit the construction of improvements except those for which the right is expressly reserved in the instrument provided that those reservations would not be inconsistent with the purposes of this chapter and which would not be incompatible with the sole use of the property for solar photovoltaic facilities.

32 33 34

Article 2. General Provisions

35 36

37

38

39 40 51191. (a) For purposes of this chapter, and for purposes of Chapter 7 (commencing with Section 51200), the Department of Conservation, in consultation with the Department of Food and Agriculture, upon a request from a city or county, may determine, based on substantial evidence, that a parcel or parcels is eligible

-13- SB 618

for recession rescission under Section 51255.1 for placement into a solar use easement if the following criteria are met:

(1) The land meets either of the following:

- (A) The land consists predominately of soils with significantly reduced agricultural productivity for agricultural activities due to chemical or physical limitations, topography, drainage, flooding, adverse soil conditions, or other physical reasons.
- (B) The land has severely adverse soil conditions that are detrimental to continued agricultural activities and production. Severely adverse soil conditions may include, but are not limited to, contamination by salts or selenium, or other naturally occurring contaminants.
- (2) The parcel or parcels are not located on lands designated as prime farmland, unique farmland, or farmland of statewide importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Natural Resources Agency, unless the Department of Conservation, in consultation with the Department of Food and Agriculture, determines that a parcel or parcels are eligible to be placed in a solar use easement based on the information provided in subdivision (b) that demonstrates that circumstances exist that limit the use of the parcel for agricultural activities. For purposes of this section, the important farmland designations shall not be changed solely due to irrigation status-unless the land has not been irrigated in the previous six years.
- (b) To assist in the determination described in this section, the city or county shall require the landowner to provide to the Department of Conservation the following information to the extent applicable:
- (1) A written narrative demonstrating that even under the best currently available management practices, continued agricultural practices would be substantially limited due to the soil's reduced agricultural productivity from chemical or physical limitations,
- (2) A recent soil test demonstrating that the characteristics of the soil significantly reduce its agricultural productively.
- (3) An analysis of water availability demonstrating the insufficiency of water supplies for continued agricultural production.

SB 618 —14—

(4) An analysis of water quality demonstrating that continued agricultural production would, under the best currently available management practices, be significantly reduced.

- (5) Crop and yield information for the past six years.
- (c) The landowner shall provide the Department of Conservation with a proposed management plan describing how the soil will be managed during the life of the easement, how impacts to adjacent agricultural operations will be minimized, how the land will be restored to its previous general condition, as it existed at the time of project approval, upon the termination of the easement. If the Department of Conservation determines, in consultation with the Department of Food and Agriculture, pursuant to subdivision (a), that lands are subject to this section, the city or county shall require implementation of the management plan, which shall include any recommendations provided by the Department of Conservation, as part of any project approval.
- (d) A determination by the Department of Conservation pursuant to this section related to a project described in Section 21080.43 of the Public Resources Code shall not be subject to Division 13 of the Public Resources Code.
- (e) The Department of Conservation may establish a fee to be paid by the landowner to recover the estimated costs incurred by *the* department in participating in the consultation described in this section.
- 51191.1. Any county or city may enter into an agreement with a landowner pursuant to Section 51255.1 to use lands determined to be eligible pursuant to Section 51191 in a solar-use easement in the manner provided in this chapter.
- 51191.2. The execution and acceptance of a deed or other instrument described in subdivision (c) of Section 51190 shall constitute a dedication to the public of the use of lands for solar photovoltaic use. Any term easement and covenant shall run for a term of not less than 20 years unless a shorter term is requested by the landowner, in which case the term may be not less than 10 years. A solar-use easement for a term of years may provide that on the anniversary date of the acceptance of the solar-use easement, or on any other annual date as specified by the deed or other instrument described in subdivision (c) of Section 51190, a year shall be added automatically to the initial term unless a notice of nonrenewal is given as provided in Section 51192.

15 SB 618

51191.3. (a) A county or city may require a deed or other instrument described in subdivision (c) of Section 51190 to contain any restrictions, conditions, or covenants as are necessary or desirable to restrict the use of the land to photovoltaic solar facilities.

- (b) The restrictions, conditions, or covenants may include, but are not limited to, the following:
- (1) Mitigation measures on the land that is subject to the solar-use easement.
- (2) Mitigation measures beyond the land that is subject to the solar-use easement.
- (3) If deemed necessary by the city or county to ensure that decommissioning requirements are met, the provision for financial assurances, such as performance bonds, letters of credit, a corporate guarantee, or other securities to fund, upon the cessation of the solar photovoltaic use, the restoration of the land that is subject to the easement to the conditions that existed before the approval or acceptance of that easement by the time that the easement terminates.
- (4) Provision for necessary amendments by the parties provided that the amendments are consistent with the provisions of this chapter.
- (c) For term easements or self-renewing easements, the restrictions, conditions, or covenants shall include a requirement for the landowner to post a performance bond or other securities to fund the restoration of the land that is subject to the easement to the conditions that existed before the approval or acceptance of the easement by the time the easement terminates. The Department of Conservation may adopt regulations pursuant to the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Division 3 of Title 2) to implement this subdivision.
- 51191.4. No deed or other instrument described in subdivision (c) of Section 51190 shall be effective until it has been accepted or approved by resolution of the governing body of the county or city and its acceptance endorsed thereon.
- 51191.5. (a) During the term of the solar-use easement, the county or city shall not approve any land use on land covered by a solar easement that is inconsistent with the easement, and no building permit may be issued for any structure that would violate

SB 618 -16 -

the easement. The county or city shall seek, by appropriate proceedings, an injunction against any threatened construction or other development or activity on the land that would violate the easement and shall seek a mandatory injunction requiring the removal of any structure erected in violation of the easement.

If the county or city fails to seek an injunction against any threatened construction or other development or activity on the land that would violate the easement or to seek a mandatory injunction requiring the removal of any structure erected in violation of the easement, or if the county or city should construct any structure or development or conduct or permit any activity in violation of the easement, a person or entity may, by appropriate proceedings, seek an injunction.

- (b) The court may award to a plaintiff who prevails in an action authorized by this section his or her cost of litigation, including reasonable attorney's fees.
- (c) Nothing in this chapter shall limit the power of the state or any county, city, school district, or any other local public district, agency, or entity, or any other person authorized by law, to acquire land subject to a solar-use easement by eminent domain.
- 51191.6. Upon the acceptance or approval of any instrument creating a solar-use easement, the clerk of the governing body shall record the instrument in the office of the county recorder and file a copy with the county assessor. After the easement is recorded, it shall impart notice to all persons under the recording laws of this state.
- 51191.7. The parcel or parcels subject to a solar-use easement shall be assessed pursuant to Section 402.1 of the Revenue and Taxation Code during the term of the easement.
- 51191.8. The Department of Conservation may adopt regulations pursuant to the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Division 3 of Title 2) for the implementation of this chapter.

Article 3. Extinguishment of a Solar-Use Easement

37 51192. (a) A sola

51192. (a) A solar-use easement may be extinguished on all or a portion of the parcel only by nonrenewal, termination, or by returning the land to its previous contract pursuant to Article 3 (commencing with Section 51240) of Chapter 7.

__17__ SB 618

(b) (1) If either the landowner or the county or city desires in any year not to renew the solar-use easement on all or a portion of the parcel, that party shall serve written notice of nonrenewal of the easement upon the other party at least 90 days in advance of the annual renewal date of the solar-use easement. Unless written notice is served at least 90 days in advance of the renewal date, the solar-use easement shall be considered renewed as provided in Section 51191.2.

- (2) Upon receipt by the owner of a notice from the county or city of nonrenewal, the owner may make a written protest of the notice of nonrenewal. The county or city may, at any time prior to the renewal date, withdraw the notice of nonrenewal.
- (c) If the county, city, or the landowner serves notice of intent in any year not to renew the solar-use easement, the existing solar-use easement shall remain in effect for the balance of the period remaining since the original execution or the last renewal of the solar-use easement, as the case may be.
- 51192.1. In the case of a solar-use easement that is extinguished because of a notice of nonrenewal by the landowner or due to termination, the landowner shall restore the land that is subject to the easement to the conditions that existed before the approval of the easement by the time the easement terminates.
- 51192.2. (a) If all or a portion of the parcel held in a solar-use easement will no longer be used for the purposes outlined in the easement the landowner may petition the county or city to approve termination of the easement.
- (b) Prior to any action by the county or city giving tentative approval to the termination of any easement, the county assessor of the county in which the land is located shall determine the current fair market value of the parcel or parcels to be terminated as though the parcel or parcels were free of the easement restriction. The assessor shall certify to the county or city the termination valuation of the parcel or parcels for the purpose of determining the termination fee. At the same time, the assessor shall send a notice to the landowner and the Department of Conservation indicating the current fair market value of the parcel or parcels as though the parcel or parcels were free of the easement restriction and advise the parties, that upon their request, the assessor shall provide all information relevant to the valuation, excluding third-party information. If any information is confidential or

-18

otherwise protected from release, the department and the landowner shall hold it as confidential and return or destroy any protected information upon completion of all actions relating to valuation or termination of the easement on the property. The notice shall also advise the landowner and the department of the opportunity to request formal review from the assessor.

- (c) Prior to giving tentative approval to the termination of any easement, the county or city shall determine and certify to the county auditor the amount of the termination fee that the landowner shall pay the county treasurer upon termination. That fee shall be an amount equal to $12\frac{1}{2}$ percent of the termination valuation of the property.
- (d) If it finds that it is in the public interest to do so, the county or city may waive any payment or any portion of a payment by the landowner, or may extend the time for making the payment or a portion of the payment contingent upon the future use made of the parcel or parcels and the parcel or parcels economic return to the landowner for a period of time not to exceed the unexpired period of the easement, had it not been terminated, if both of the following occur:
- (1) The termination is caused by an involuntary transfer or change in the use which may be made of the land and the land is not immediately suitable, nor will be immediately used, for a purpose which produces a greater economic return to the owner.
- (2) The waiver or extension of time is approved by the Secretary of the Natural Resources Agency. The secretary shall approve a waiver or extension of time if the secretary finds that the granting of the waiver or extension of time by the county or city is consistent with the policies of this chapter and that the county or city complied with this article. In evaluating a request for a waiver or extension of time, the secretary shall review the findings of the county or city, the evidence in the record of the county or city, and any other evidence the secretary may receive concerning the abandonment, waiver, or extension of time.
- (e) When termination fees required by this section are collected, they shall be transmitted by the county treasurer to the Controller and deposited in the General Fund, except as provided in subdivision (b) of Section 51203 or subdivision (d) of Section 51283.

-19- SB 618

(f) It is the intent of the Legislature that fees paid to terminate a contract do not constitute taxes but are payments that, when made, provide a private benefit that tends to increase the value of the property.

 SEC. 9. Section 51255.1 is added to the Government Code, to read:

- 51255.1. (a) Notwithstanding any other provision of this chapter, the parties may upon their mutual agreement rescind a contract for a parcel or parcels of land that, upon review and approval, are determined by the Department of Conservation to be eligible to be placed into a solar-use easement pursuant to Section 51191, in order to simultaneously enter into a solar-use easement pursuant to Chapter 6.9 (commencing with Section 51190). This action may be taken notwithstanding the prior serving of a notice of nonrenewal.
- (b) Nothing in this section limits the ability of the parties to a contract to seek nonrenewal, or petition for cancellation or termination of a contract pursuant to this chapter. This section is provided in addition to, not in replacement of, other methods for contract termination, Williamson Act compliance, or a county finding that a solar facility is a compatible use pursuant to this chapter.
- (c) (1) Prior to the board or council agreeing to mutually rescind a contract pursuant to this section, the county assessor of the county in which the land is located shall determine the current fair market value of the land as though it were free of the contractual restriction. The assessor shall certify to the board or council the fair market valuation of the land for the purpose of determining the rescission fee. At the same time, the assessor shall send a notice to the landowner and the Department of Conservation indicating the current fair market value of the land as though it were free of the contractual restriction and advise the parties, that upon their request, the assessor shall provide all information relevant to the valuation, excluding third-party information. If any information is confidential or otherwise protected from release, the department and the landowner shall hold it as confidential and return or destroy any protected information upon termination of all actions relating to valuation or rescission of the contract on the property. The notice shall also advise the landowner and the department of the opportunity to request formal review from the assessor.

-20

(2) Prior to agreeing to mutually rescind a contract pursuant to this section, the board or council shall determine and certify to the county auditor the amount of the rescission fee that the landowner shall pay the county treasurer upon recission rescission. That fee shall be an amount equal to $6\frac{1}{4}$ percent of the fair market valuation of the property if the land was held under a contract pursuant to Section 51240, and $12\frac{1}{2}$ percent if the land was held in a contract designating the property as a farmland security zone.

- (3) When rescission fees required by this subdivision are collected, they shall be transmitted by the county treasurer to the Controller and deposited in the General Fund, except as provided in subdivision (d) of Section 51283 and subdivision (b) of Section 51203 in subdivision (b) of Section 51203 or subdivision (d) of Section 51283. The funds collected by the county treasurer with respect to each rescission of a contract shall be transmitted to the Controller within 30 days of the execution of the mutual rescission of the contract by the parties.
- (4) It is the intent of the Legislature that fees paid to rescind a contract do not constitute taxes but are payments that, when made, provide a private benefit that tends to increase the value of the property.
- SEC. 10. Section 21080.43 is added to the Public Resources Code, to read:
- 21080.43. (a) This division shall not apply to the development of photovoltaic solar energy systems on the following lands:
- (1) Surface mining operations that are abandoned pursuant to paragraph (6) of subdivision (h) of Section 2770 of the Public Resources Code, or that are implementing an approved reclamation plan.
- (2) Lands with active, idle, abandoned, or closed oil wells as defined in Section 3008 of the Public Resources Code.
- (3) Solid waste landfills as defined in Section 40195.1 of the Public Resources Code that are closed, or closed cells of a solid waste landfill, and any associated buffer zones identified in the facility's permit, closure, or post-closure plan.
- (4) Sites listed on the National Priorities List that was required by subparagraph (B) of paragraph (8) of subdivision (a) of Section 105 of the Comprehensive Environmental Response, Compensation and Liability Act (42 USC Section 9605(a)(8)(B)) or sites that were remediated and removed from the National Priorities List,

—21— SB 618

or sites where corrective action under the Solid Waste Disposal Act, 42 U.S.C. Sections 6924(u) or 6928(h), has been ordered, is underway, or is complete.

- (5) Hazardous substance release sites identified by the Department of Toxic Substances Control pursuant to Section 25356 of the Health and Safety Code, sites where remediation is occurring or has occurred pursuant to an agreement under Section 25355.5 of the Health and Safety Code, or hazardous waste facilities that are or were subject to corrective action pursuant to Section 25187.5 of the Health and Safety Code.
- (6) Rights of way owned by the Department of Transportation along existing highways, other than designated state scenic highways.
- (7) Land designated as an airspace hazard zone in an airport land use compatibility plan required by Section 21675 of the Public Utilities Code.
- (8) Land with a zoning designation for industrial use that has been mechanically disturbed at least 5 years prior to the project application, including land that has been converted from native vegetation through plowing, bulldozing, or other mechanical means in support of activities that change the land cove.
- (9) Certain agricultural lands that the Department of Conservation determines to be subject to this section pursuant to subdivision (e).
- (b) For the purposes of this section, a "photovoltaic solar energy system" includes all parts and materials that enable the generation and use of solar electricity, any monitoring and control, safety, conversion, and emergency responder equipment, any connection to the electrical service where the electricity will be used, and any equipment necessary to connect to the electric grid.
- (c) This section does not alter the authority or responsibility of the regulatory agency with jurisdiction over the operation, reclamation, closure, remediation, or corrective action for lands identified in paragraphs (1) to (5) of subdivision (a). Any reclamation, closer, remediation, or corrective action required in previous permits, mitigation plans, or as a condition of a previous project approval related to this project site, shall be carried out and determined to be complete by the responsible agency prior to implementation of a project approved pursuant to this section.

-22

(d) This section shall only apply if the lead agency finds that the project is located exclusively on land that, based upon generally accepted biological survey or assessment methods, has been determined in a report to have no significant value as habitat for endangered, threatened, candidate, and other sensitive species, and that provides no significant habitat or wildlife corridors. The report prepared pursuant to this subdivision shall be prepared by a qualified biologist approved by the Department of Fish and Game and shall include complete biological resource surveys of the project site during the appropriate seasons consistent with any applicable survey protocols recommended by the Department of Fish and Game. This section does not apply if the project would otherwise require one of the following:

- (1) A new individual federal permit pursuant to Section 401 or 404 of the federal Clean Water Act (33 U.S.C. Sec. 1341 or 1344) or new individual waste discharge requirements pursuant to the Porter-Cologne Water Quality Control Act (Division 7 (commencing with Section 13000) of the Water Code).
- (2) A new individual take permit for species protected under the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.) or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3 of the Fish and Game Code).
- (3) A streambed alteration permit pursuant to Chapter 6 (commencing with Section 1600) of Division 2 of the Fish and Game Code.
- (e) (1) The Department of Conservation, in consultation with the Department of Food and Agriculture, may determine, a parcel or parcels is subject to this section if the following criteria are met:
- (A) The parcel or parcels consist predominately of soils with significantly reduced agricultural productivity for agricultural activities due to chemical or physical limitations, topography, drainage, flooding, adverse soil conditions, or other physical reasons.
- (B) The proposed project site was mechanically disturbed prior to August 1, 2011, including land that has been converted from native vegetation through plowing, bulldozing, or other mechanical means in support of activities that change the land cover.
- (C) The parcel or parcels are not zoned for agricultural use, subject to a contract under the Williamson Act (Chapter 7

-23 - SB 618

(commencing with Section 51200) of Division 1 of Title 5 of the Government Code), or are not located on lands designated as prime farmland, unique farmland, or farmland of statewide importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Natural Resources Agency, unless the Department of Conservation, in consultation with the Department of Food and Agriculture, determines that a parcel or parcels are subject to this section based on the information provided in paragraph (3) that demonstrate that circumstances exist that limit the use of the parcel for agricultural activities. For the purposes of this section, the important farmland designations shall not be changed solely due to irrigation status unless the land has not been irrigated in the previous six years.

1 2

- (2) To assist in the determination pursuant to paragraph (1), the lead agency shall require the applicant to provide to the Department of Conservation the following information to the extent applicable:
- (A) A written narrative demonstrating that even under the best currently available management practices, continued agricultural practices would be substantially limited due to the soil's reduced agricultural productivity from chemical or physical limitations.
- (B) A recent soil test demonstrating that the characteristics of the soil significantly reduce its agricultural productivity.
- (C) An analysis of water availability demonstrating the insufficiency of water supplies for continued agricultural production.
- (D) An analysis of water quality demonstrating that continued agricultural production would, under the best currently available management practices, be significantly reduced.
 - (E) Crop and yield information for the past six years.
- (f) Where a project is proposed on a site described in subdivision (e), the applicant shall provide the Department of Conservation with a proposed management plan describing how the soil will be managed during the life of the project, how impacts to adjacent agricultural operations will be minimized, how the land will be restored to its pervious general condition, as it existed at the time of project approval, upon the decommissioning of the project. If the Department of Conservation determines, in consultation with the Department of Food and Agriculture, pursuant to subdivision (e), that lands are subject to this section, the lead agency shall require implementation of the management plan, which shall

SB 618 — 24—

1 include any recommendations provided by the Department of Conservation, as part of any project approval.

- (g) The Department of Conservation may establish a fee to be paid by the project applicant to recover the estimated costs incurred by Department in participating in the consultation described in this section.
- (h) The Secretary of the Natural Resources Agency may further refine and limit the categories of lands provided in subdivision (c) in the guidelines authorized in Section 21083, consistent with the intent of this legislation.
- (i) For the purposes of this section, the project shall not exceed 320 acres. This section shall not apply to successive applications for proposed photovoltaic solar energy systems on adjacent parcels subject to common ownership and control.
- (j) This section does not relieve any landowner or potentially responsible party of any obligations imposed under existing laws.
- (k) This section shall remain in effect only until January 1, 2018, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2018, deletes or extends that date.

SEC. 11.

- SEC. 10. Section 402.1 of the Revenue and Taxation Code is amended to read:
- 402.1. (a) In the assessment of land, the assessor shall consider the effect upon value of any enforceable restrictions to which the use of the land may be subjected. These restrictions shall include, but are not limited to, all of the following:
 - (1) Zoning.
- (2) Recorded contracts with governmental agencies other than those provided in Sections 422 and 422.5.
- (3) Permit authority of, and permits issued by, governmental agencies exercising land use powers concurrently with local governments, including the California Coastal Commission and regional coastal commissions, the San Francisco Bay Conservation and Development Commission, and the Tahoe Regional Planning Agency.
- (4) Development controls of a local government in accordance with any local coastal program certified pursuant to Division 20 (commencing with Section 30000) of the Public Resources Code.
- (5) Development controls of a local government in accordance with a local protection program, or any component thereof, certified

SB 618

pursuant to Division 19 (commencing with Section 29000) of the Public Resources Code.

- (6) Environmental constraints applied to the use of land pursuant to provisions of statutes.
- (7) Hazardous waste land use restriction pursuant to Section 25240 of the Health and Safety Code.
- (8) A recorded conservation, trail, or scenic easement, as described in Section 815.1 of the Civil Code, that is granted in favor of a public agency, or in favor of a nonprofit corporation organized pursuant to Section 501(c)(3) of the Internal Revenue Code that has as its primary purpose the preservation, protection, or enhancement of land in its natural, scenic, historical, agricultural, forested, or open-space condition or use.
- (9) A solar-use easement pursuant to Chapter 6.9 (commencing with Section 51190) of Part 1 of Division 1 of Title 5 of the Government Code.
- (b) There is a rebuttable presumption that restrictions will not be removed or substantially modified in the predictable future and that they will substantially equate the value of the land to the value attributable to the legally permissible use or uses.
- (c) Grounds for rebutting the presumption may include, but are not necessarily limited to, the past history of like use restrictions in the jurisdiction in question and the similarity of sales prices for restricted and unrestricted land. The possible expiration of a restriction at a time certain shall not be conclusive evidence of the future removal or modification of the restriction unless there is no opportunity or likelihood of the continuation or renewal of the restriction, or unless a necessary party to the restriction has indicated an intent to permit its expiration at that time.
- (d) In assessing land with respect to which the presumption is unrebutted, the assessor shall not consider sales of otherwise comparable land not similarly restricted as to use as indicative of value of land under restriction, unless the restrictions have a demonstrably minimal effect upon value.
- (e) In assessing land under an enforceable use restriction wherein the presumption of no predictable removal or substantial modification of the restriction has been rebutted, but where the restriction nevertheless retains some future life and has some effect on present value, the assessor may consider, in addition to all other legally permissible information, representative sales of comparable

-26

2

3

4

5

7

8

10

11

12 13

14

15

16 17

18 19

20

21

22

23

24 25

26 27

28

29

30

31 32 lands that are not under restriction but upon which natural limitations have substantially the same effect as restrictions.

- (f) For the purposes of this section the following definitions apply:
- (1) "Comparable lands" are lands that are similar to the land being valued in respect to legally permissible uses and physical attributes.
- (2) "Representative sales information" is information from sales of a sufficient number of comparable lands to give an accurate indication of the full cash value of the land being valued.
- (g) It is hereby declared that the purpose and intent of the Legislature in enacting this section is to provide for a method of determining whether a sufficient amount of representative sales information is available for land under use restriction in order to ensure the accurate assessment of that land. It is also hereby declared that the further purpose and intent of the Legislature in enacting this section and Section 1630 is to avoid an assessment policy which, in the absence of special circumstances, considers uses for land that legally are not available to the owner and not contemplated by government, and that these sections are necessary to implement the public policy of encouraging and maintaining effective land use planning. Nothing in this statute shall be construed as requiring the assessment of any land at a value less than as required by Section 401 or as prohibiting the use of representative comparable sales information on land under similar restrictions when this information is available.

SEC. 12.

SEC. 11. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.